

Message Text

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FM SECSTATE WASHDC

TO AMEMBASSY AMMAN IMMEDIATE

S E C R E T STATE 245604

EXDIS TOSEC 210

FOLLOWING SENT ACTION SECSTATE, DEC 15,
FROM NATO RPTD TO YOU:

QUOTE S E C R E T USNATO 6151

EXDIS

E.O. 11652: GDS

TAGS: PFOR, NATO

SUBJ: MIDDLE EAST CONSULTATIONS IN NATO: FOLLOW-UP TO NAC MIN-
ISTERIAL

DEPARTMENT PLEASE PASS SECRETARY

1. US OFFICIALS FROM WASHINGTON HAVE PROMISED IN NAC TO INFORM
COUNCIL ABOUT FORTHCOMING GENEVA NEGOTIATIONS.
ALLIED NON-PARTICIPANTS ARE INTERESTED IN BEING INFORMED REG-
ULARLY OF MIDDLE EAST DEVELOPMENTS. SENSE OF TRANSATLANTIC RE-
LATIONSHIP THAT WE ARE SEEKING TO INSTILL IN EUROPEANS WILL AMOUNT
TO HOLLOW WORDS UNLESS US MAKES EFFORT TO KEEP ALLIES
INFORMED ABOUT WHAT THEY SEE AS THE PARAMOUNT CURRENT POLITICAL
AND ECONOMIC PROBLEM.

2. US NEED NOT INVITE ALLIES TO HELP SHAPE NEGOTIATING
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POLICY IN GENEVA. IN FACT, WE COULD PROBABLY SATISFY THEIR
NEEDS WITH A COMBINATION OF: A) NOTIFICATION BY REGULAR
STATUS REPORTS CIRCULATED HERE BY LETTER; B) ORAL BRIEFINGS
IN NAC ON SIGNIFICANT NEW DEVELOPMENTS UNDER "ANY OTHER

BUSINESS"; AND C) FULL NAC CONSULTATIONS ONLY IF AND WHEN US (OR OTHERS) BELIEVE ALLIED SECURITY IS THREATENED AND WISH TO PROPOSE JOINT OR HARMONIZED ACTION.

3. DURING NAC MINISTERIAL MOST IF NOT ALL ALLIED FONMINS EXPRESSED DESIRE FOR CONTINUED AND ENHANCED SHARING OF INFORMATION ON MIDDLE EAST SITUATION IN FUTURE. ALTHOUGH SECRETARY'S SPEECH IN NAC DID NOT CALL SPECIFICALLY FOR RENEWED MIDDLE EAST CONSULTATIONS, THEY WILL RECALL STATEMENT THAT "THE MOST URGENT ISSUE IS THE DISCUSSION OF PROBLEMS ARISING OUTSIDE THE ALLIANCE AREA WHICH MAY NEVERTHELESS AFFECT THE SECURITY AND PROGRESS OF THE ATLANTIC AREA," AND THAT "THE UNITED STATES IS PREPARED TO PARTICIPATE FRANKLY AND FULLY IN THIS ENTERPRISE." THEY WILL ALSO HAVE NOTED SYG LUNS' OBLIQUE SUGGESTIONS TO US IN PRIVATE MEETING -- THAT CONSULTATIONS SHOULD BE HELD EVEN "ON MATTER INVOLVING ONLY ONE MEMBER OF THE ALLIANCE".

4. SHOULD THE MIDDLE EAST SITUATION AGAIN DETERIORATE TO THE POINT WHERE THE US BELIEVES THE ALLIES MUST ACT QUICKLY AND IN UNISON TO MAINTAIN THEIR SECURITY, WE WILL NEED TO HAVE DONE THE NECESSARY ADVANCE GROUNDWORK BY KEEPING THE ALLIES APPRISED OF THE SITUATION.

5. AS POINTED OUT DURING LONDON MEETING WITH CHIEFS OF MISSIONS, WE ALSO NEED TO CONTINUE TO MAKE CLEAR TO THE ALLIES THAT CONSULTATIONS MUST BE RECIPROCAL. THE ALLIES SHOULD INFORM COUNCIL ABOUT WHAT THEY ARE DOING THROUGH DIPLOMATIC CHANNELS TO INFLUENCE THE MIDDLE EAST SITUATION, AND AGREE NOT TO MISUSE THE PRIVILEGED INFORMATION THAT THE US AS THE PRINCIPAL WESTERN PARTICIPANT IN THE GENEVA TALKS MAY BE IN A POSITION TO PROVIDE. . ON THE OTHER HAND, FOR THE US TO HOLD ITS CARDS SO CLOSE TO ITS CHEST THAT ALLIES FIND THEMSELVES RELYING ON THE PRESS FOR INFORMATION ABOUT THE TALKS WILL BE SEEN AS AN INVITATION TO THE EC-NINE AND OTHERS TO PURSUE
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TO AN EVEN GREATER EXTENT AND WITH NO SENSE OF GUILT OR EMBARRASSMENT,
A SEPARATE MODUS VIVENDI WITH THE ARABS. SUCH A DEVELOPMENT COULD UNDERMINE THE TALKS. IT WOULD ALSO UNDERMINE US GOAL OF KEEPING EC-NINE INTEGRATION WITHIN THE WIDER ATLANTIC FRAMEWORK, AND WOULD CAST A PALL OVER SECSTATE'S PROPOSAL FOR BROAD COOPERATION AMONG THE MAJOR DEVELOPED ENERGY CONSUMER NATIONS, WHICH LIKE THE ATLANTIC DECLARATION ITSELF DEPENDS ON A SENSE OF SHARED INTEREST AMONG THE US AND ITS EUROPEAN ALLIES.

6. FOR THESE REASONS, I HOPE US WILL ENSURE THAT USNATO IS AUTHORIZED TO PROVIDE TIMELY INFORMATION TO

ALLIED PERMREPS ON THE COURSE OF GENEVA NEGOTIATIONS.
REQUEST GUIDANCE. RUMSFELD UNQUOTE. RUSH

SECRET

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